



# **Flood Hazard Mapping in China**

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and Drought Relief Headquarters  
P.R.China**

# Brief Introduction to OSFCDRH

- OSFCDRH is a flood control command institution in P. R. C, and it is located in the Ministry of Water Resources P. R. China.
- Main functions: to organize nationwide activities of flood control and drought relief, undertake the day-to-day work of the State Flood Control and Drought Relief Headquarters, and carry out unified control of water volume from water conservancy and hydropower facilities all over the country following the directives of the Headquarters.

# Brief Introduction to OSFCDRH

- The general commander of SFCDRH is a vice premier of the state council.
- The member of SFCDRH are relevant department in state council.
- As an deputy director of take charge Yellow River and Taihu, My recent works are flood control management and the flood control operation of Yellow River and Taihu. At the same time, I am drafting out laws about flood management.



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● 优美环境 ●



Microsoft Internet Explorer browser window showing the website of the Office of State Flood Control and Drought Relief Headquarters (SFDH). The address bar shows <http://sfdh.chinawater.com.cn/>. The website features a navigation menu with categories like '机构设置' (Organization), '政策法规' (Policies and Regulations), '最新动态' (Latest News), and '防总活动' (Prevention and Relief Activities). A map of China is visible on the right side of the page. The main content area includes a '公告栏' (Notice Board) with several news items, a '最新动态' (Latest News) section, and a '防总活动' (Prevention and Relief Activities) section. The footer contains contact information and copyright details.



# Flood hazard map is very important

- China is one of the countries suffering most from flooding.
- It is of vital importance to protect people and property in floodplain from flooding.
- The recent practice of flood control in China have shown that the flood hazard map is an effective way to keep people away from devastating floods and mitigate the damage when they occur.

# 1. Development of Flood Hazard Mapping in China

## 目 录

图例..... 1	邵阳县县城..... 49	安仁县城..... 103	花垣县城..... 159
湖南省城镇、大型水库位置 分布示意图..... 2	醴陵县县城..... 51	黄兴市城区..... 105	保靖县城..... 161
概述..... 3	洞口县城..... 53	永州市.....	古丈县城..... 163
城镇洪水风险示意图编制 说明..... 4	绥宁县县城..... 55	永州市(冷水滩区)城区..... 107	永顺县城..... 165
长沙市.....	新宁县县城..... 57	永州市(芝山区)城区..... 109	龙山县县城..... 167
长沙市区..... 7	城步苗族自治县城..... 59	祁阳县县城..... 111	大型水库洪水风险示意图 编制说明..... 169
宁乡县县城..... 9	武冈市城区..... 61	东安县县城..... 113	湖南省大型水库基本情况表..... 172
浏阳市城区..... 11	岳阳市.....	双峰县城..... 115	湖南省大型水库最大下泄洪 水风险情况统计表..... 173
株洲市.....	岳阳市城区..... 63	道 县县城..... 117	湖南省大型水库溃坝洪水风 险情况统计表..... 174
株洲市城区..... 13	华容县城..... 65	江华县城..... 119	溆浦水库..... 175
株洲县县城..... 15	汨罗市城区..... 67	宁远县城..... 121	双牌水库..... 177
攸 县县城..... 17	常德市.....	蓝山县城..... 123	欧江海水库..... 179
茶陵县城..... 19	常德市城区(武陵区)..... 69	新田县城..... 125	东江水库..... 181
炎陵县县城..... 21	汉寿县县城..... 71	江华瑶族自治县城..... 127	青山垅水库..... 183
醴陵市城区..... 23	澧 县县城..... 73	怀化市.....	酒埠江水库..... 185
湘潭市.....	临澧县城..... 75	怀化市城区..... 129	水府庙水库..... 187
湘潭市城区..... 25	桃源县城..... 77	辰溪县城..... 131	株树桥水库..... 189
衡阳市.....	津市市城区..... 79	溆浦县城..... 133	官庄水库..... 191
衡阳市城区..... 27	张家界市.....	邵阳苗族自治县城..... 135	六都寨水库..... 193
衡阳县县城..... 29	张家界市城区..... 81	新晃侗族自治县城..... 137	沅江水库..... 197
衡南县县城..... 31	益阳市.....	靖州苗族侗族自治县城..... 139	凤滩水库..... 199
衡山县县城..... 33	益阳市城区..... 83	通道侗族自治县城..... 141	五强溪水库..... 201
衡东县县城..... 35	桃江县县城..... 85	娄底市.....	竹园水库..... 203
祁东县县城..... 37	安化县县城..... 87	娄底市城区..... 143	黄石水库..... 205
耒阳市城区..... 39	沅江市城区..... 89	冷水江市城区..... 145	红旭水库..... 207
常宁市城区..... 41	郴州市.....	邵阳市城区..... 147	王家厂水库..... 209
邵阳市.....	郴州市城区..... 91	双峰县城..... 149	
	宜章县城..... 93	新化县县城..... 151	
	永兴县城..... 95	湘西土家族苗族自治州.....	
	临武县城..... 97	吉首市城区..... 153	

Since 1984, China has made flood hazard mapping.

The first Flood Hazard Mapping was in the Flood Diversion Area.

Then many Flood Hazard Maps had been made in the river or city Area.

# Three stages

- 1984-1997 The hazard mapping had been made in different standards and different specifications in China. Usually the hazard maps were marked on paper.
- 1997-2004 The hazard mapping had been made in the 10, 50, 100, 200, the largest historical flood inundation areas lined out in different colors. The hazard maps were marked on paper or in computer.
- 2004-2007 The state's technical standard of production of flood hazard mapping was established in China. The hazard maps were marked in computer using GIS.



# Four types

- 1. The hazard maps are in The River's flood detention areas typical.
- 2. The hazard maps are in the urban areas
- 3. The hazard maps are in the reservoirs downstream if the dam break.
- 4. The hazard maps are in the flood diversion areas.

# Three steps to generate flood hazard map

- **Historical flood inundation maps** by investigation or simulation of historical floods.
- **Estimated flood inundation maps** by simulation of floods with different return periods.
- **Flood hazard maps** by combination of estimated flood inundation map and other information.

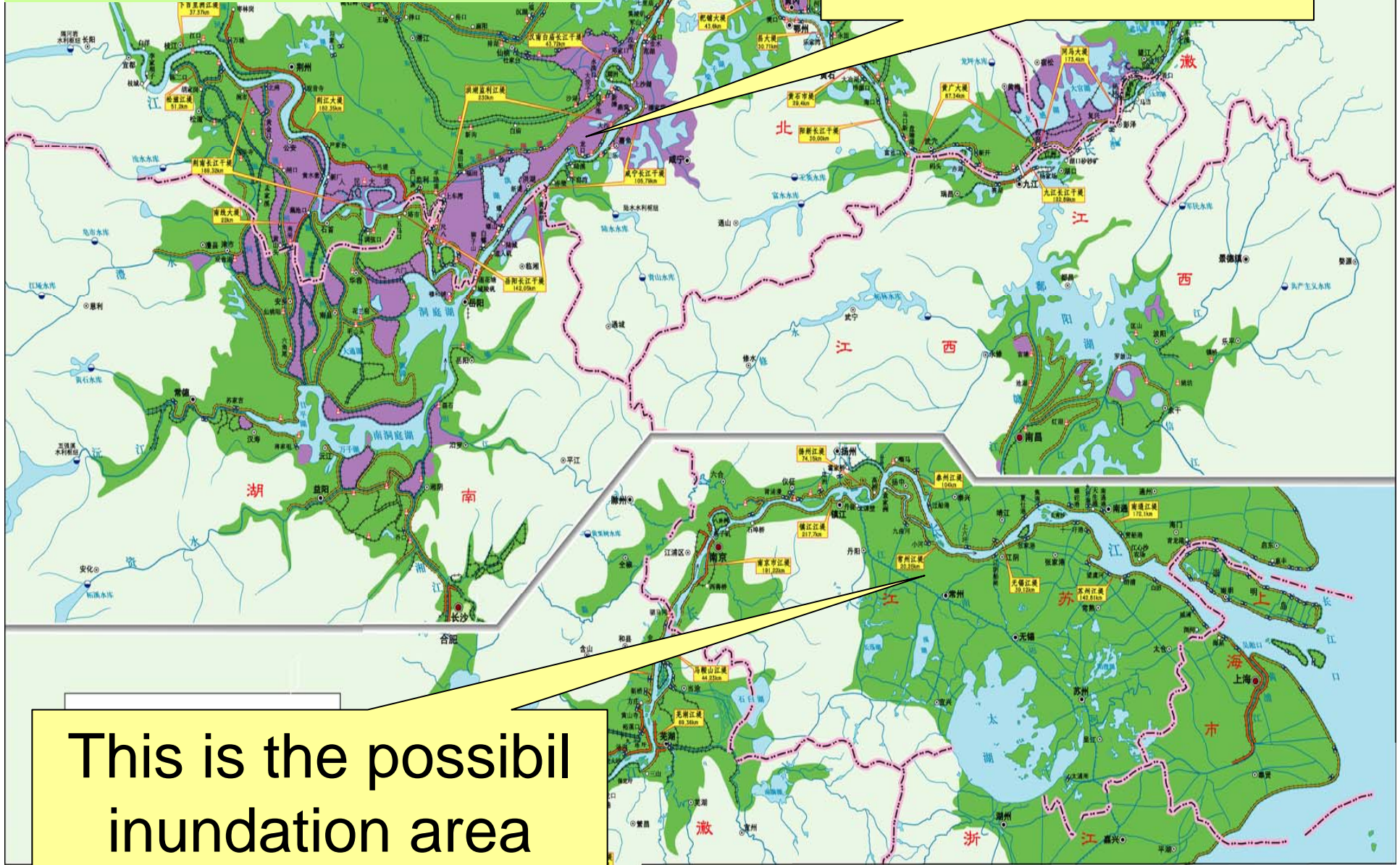


This is the possible inundation area in China



The flood hazard map in Yangtze River

The Flood Diversion Area

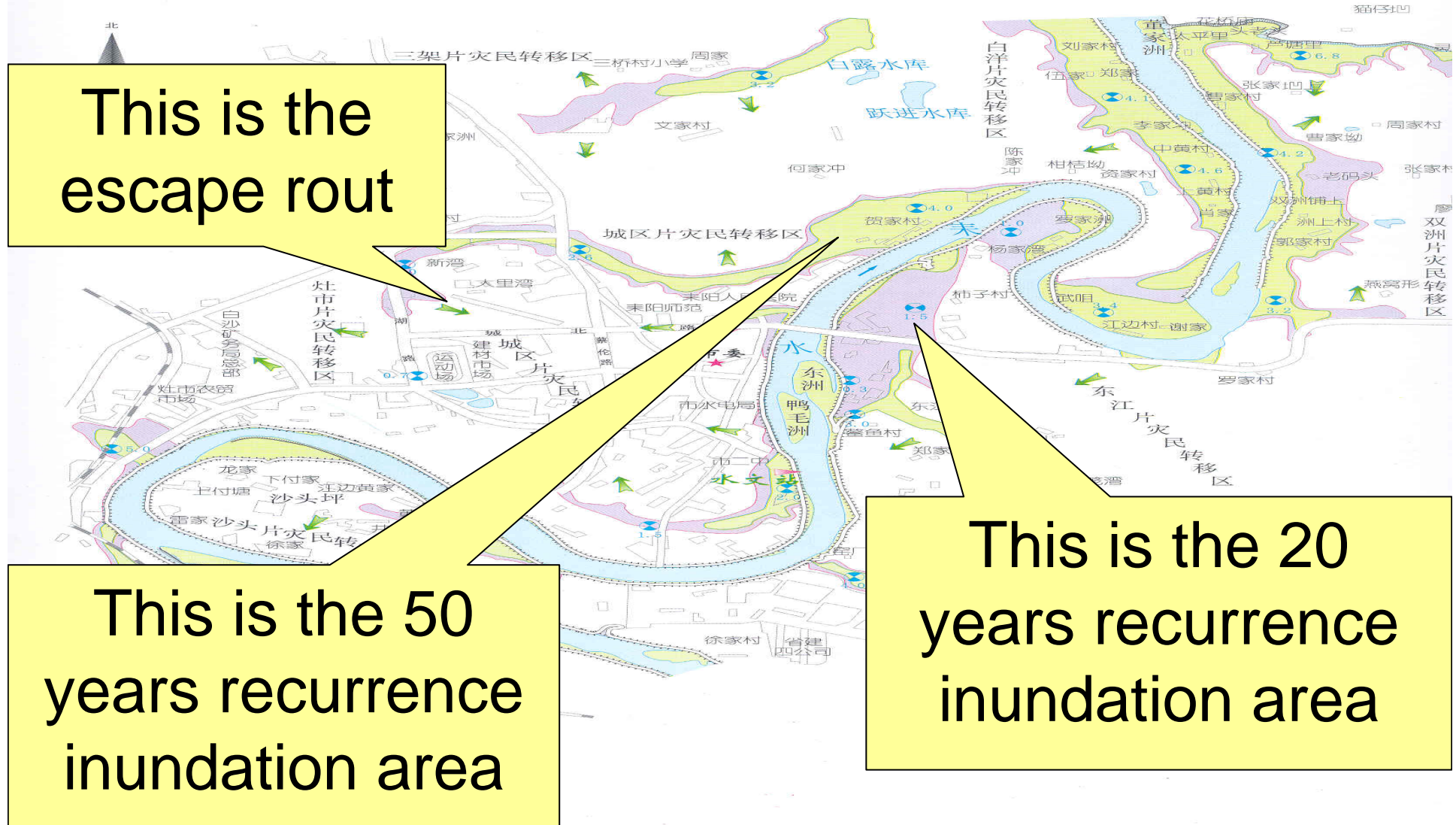


This is the possible inundation area



# The flood hazard map in Rer yan city of Hunan province

## 耒阳市城区洪水风险示意图



This is the escape rout

This is the 50 years recurrence inundation area

This is the 20 years recurrence inundation area

長溪縣縣城洪水風險示意圖

This is the sheltering

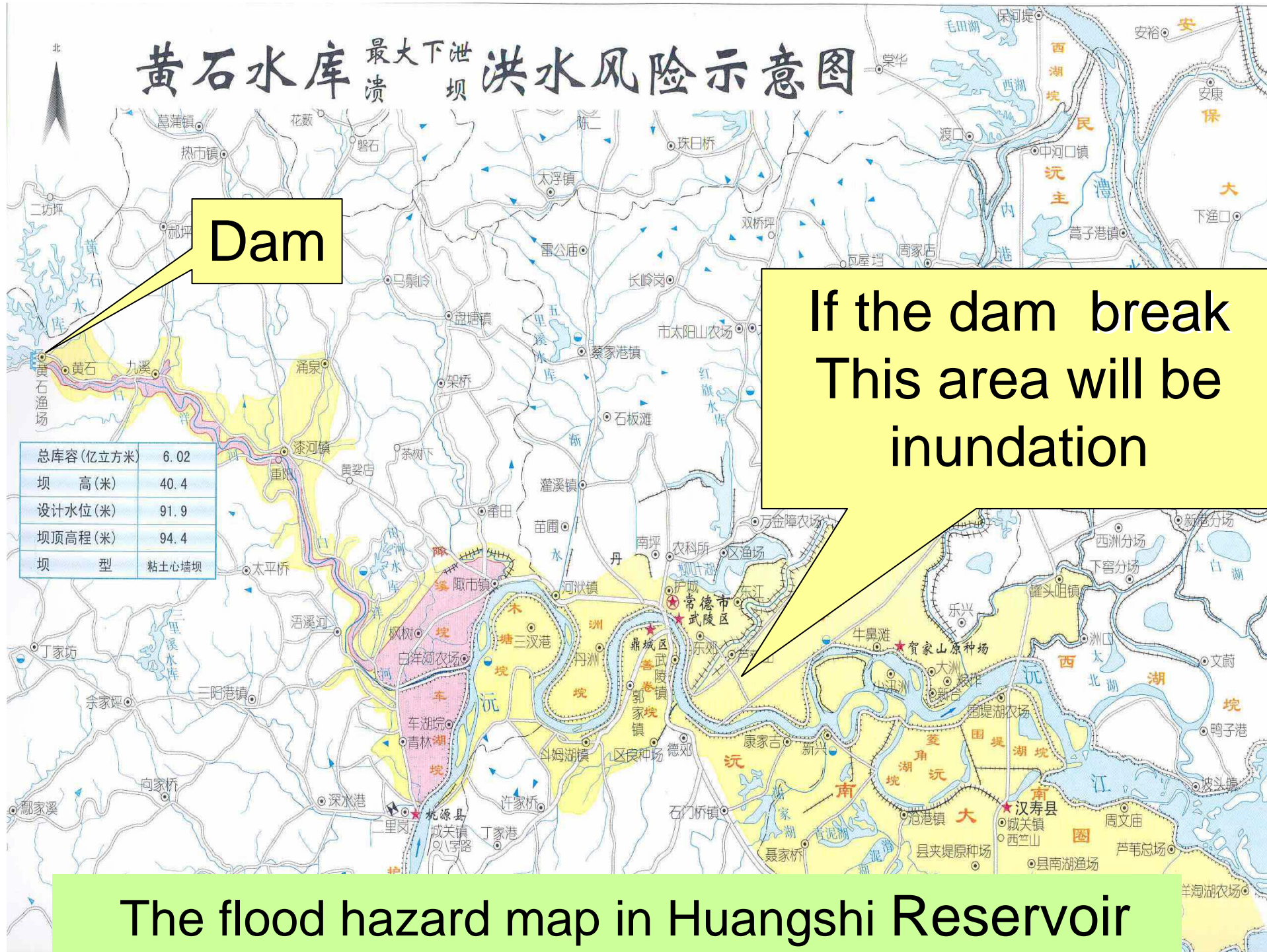
This is the evacuation route

比例尺 1:6000





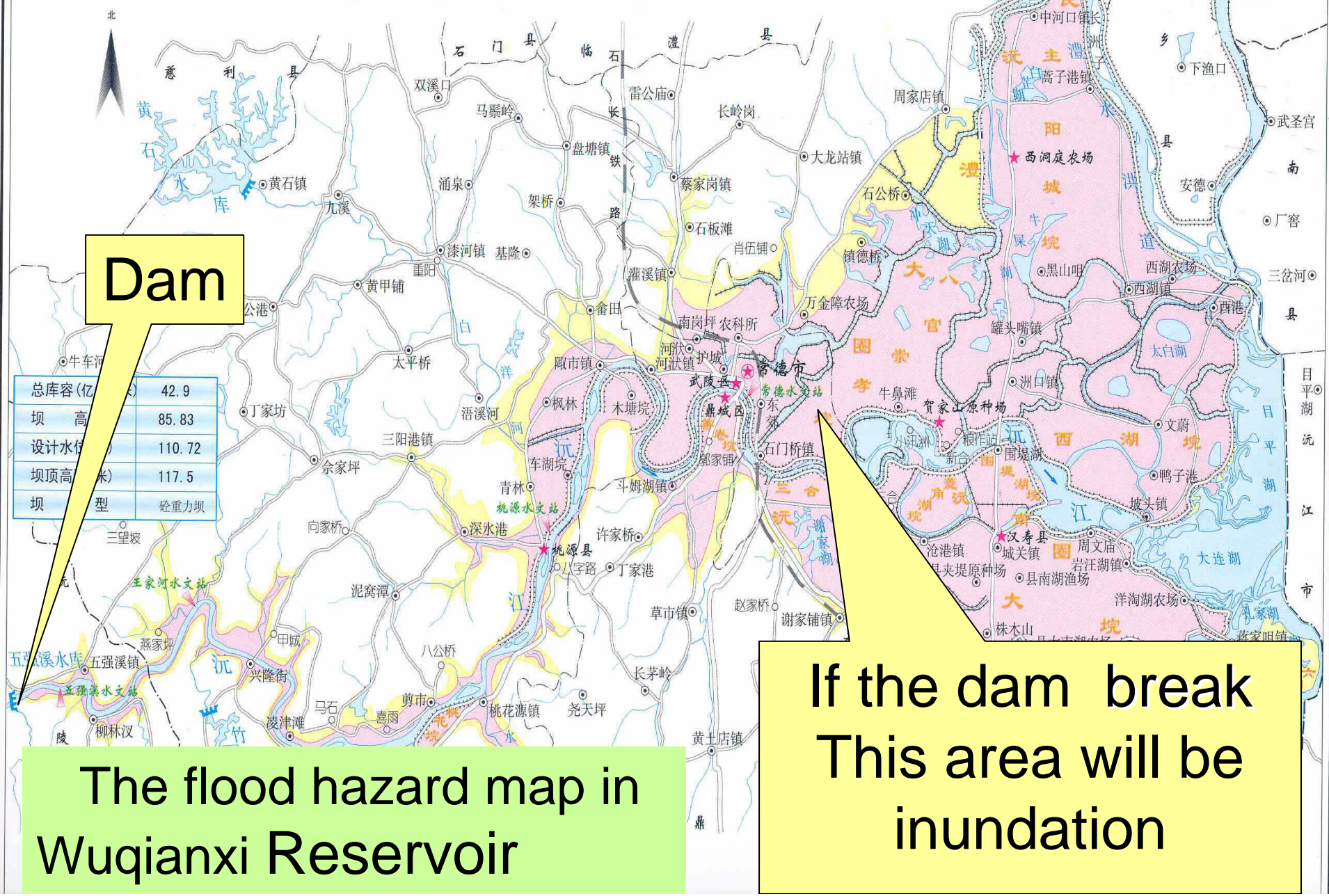
# 黄石水库最大下泄坝洪水风险示意图



The flood hazard map in Huangshi Reservoir



# 五强溪水库最大下泄坝洪水风险示意图



Dam

If the dam break  
This area will be  
inundation

The flood hazard map in  
Wuyangxi Reservoir



## 城镇洪水风险示意图图例

	省政府驻地
	省辖地级市(自治州)政府驻地
	县、市、区政府及县级农场驻地
	乡、镇政府驻地
	街区
	铁路及桥梁
	主要道路及桥梁
	次要道路
	河流及码头
	水库
	隔堤或溃堤
	一线防洪堤
	淹没水深(米)/高程(米)
	涵闸
	电排、电站
	安置地点
	物资仓库及类别
	疏散方向
	抢险通道
	进洪通道
	10年一遇洪水淹没区
	20年一遇洪水淹没区
	30年一遇洪水淹没区
	50年一遇洪水淹没区
	100年一遇洪水淹没区
	1000年一遇洪水淹没区

## 大型水库洪水风险示意图图例

	省政府驻地
	省辖地级市(自治州)政府驻地
	县、市、市辖区政府及县级农场驻地
	乡、镇政府驻地
	自然村
	省界
	省辖地级市、州界
	县、市、区及县级农场界
	铁路及桥梁
	国道及桥梁
	省道及桥梁
	县、乡道及桥梁
	河流
	湖泊
	隔堤或溃堤
	一线防洪堤
	水库
	小型水库
	溃坝洪水淹没区
	最大下泄洪水淹没区
	流域界
	水文站
	电站
	山峰



In 2004, The technique standard of production of flood hazard mapping had been published

05

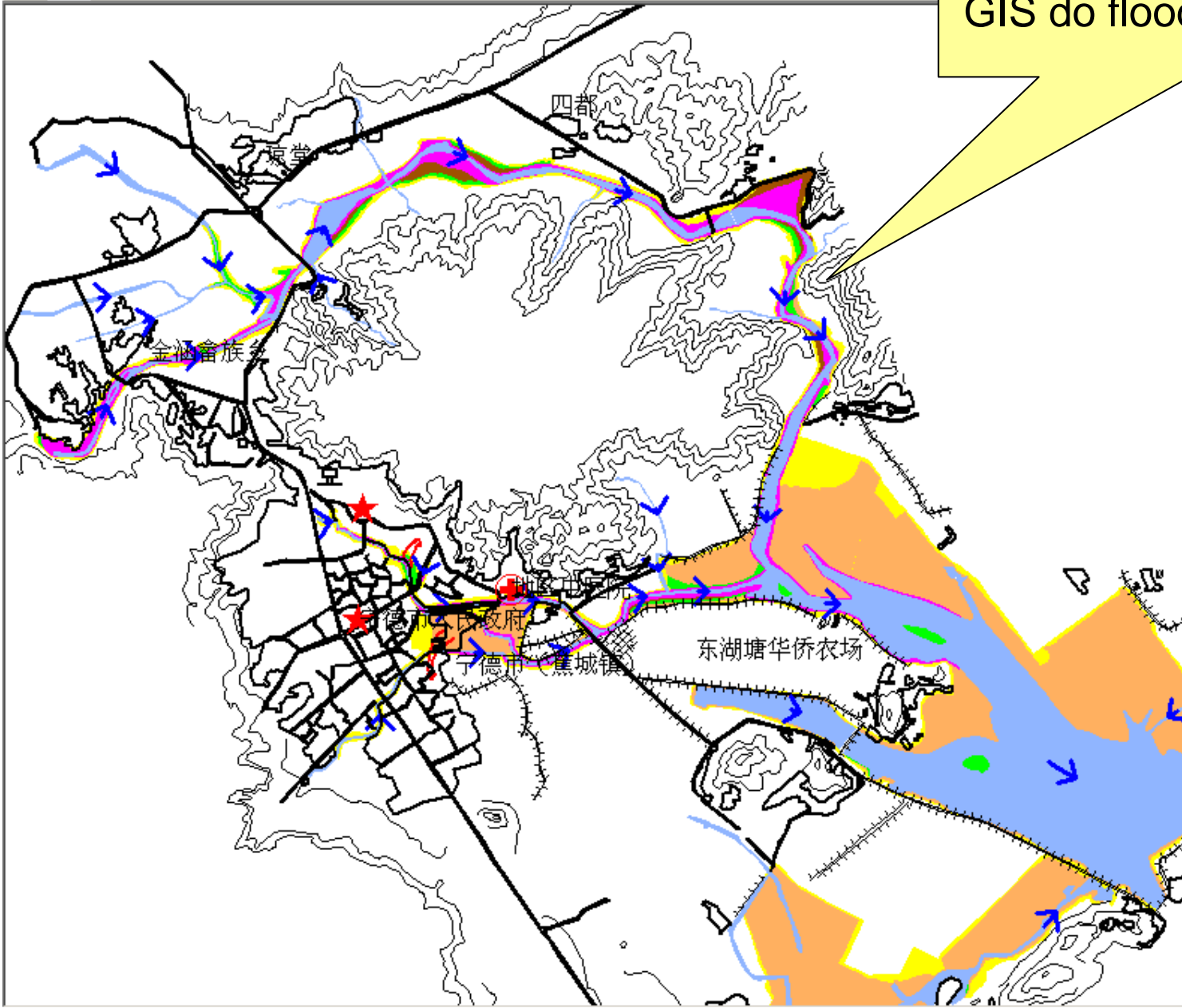
行政区域洪水风险图  
编制说明及范例

国家防汛抗旱总指挥部办公室  
洪水风险图编制导则项目

洪水风险图编制导则  
(送审稿)

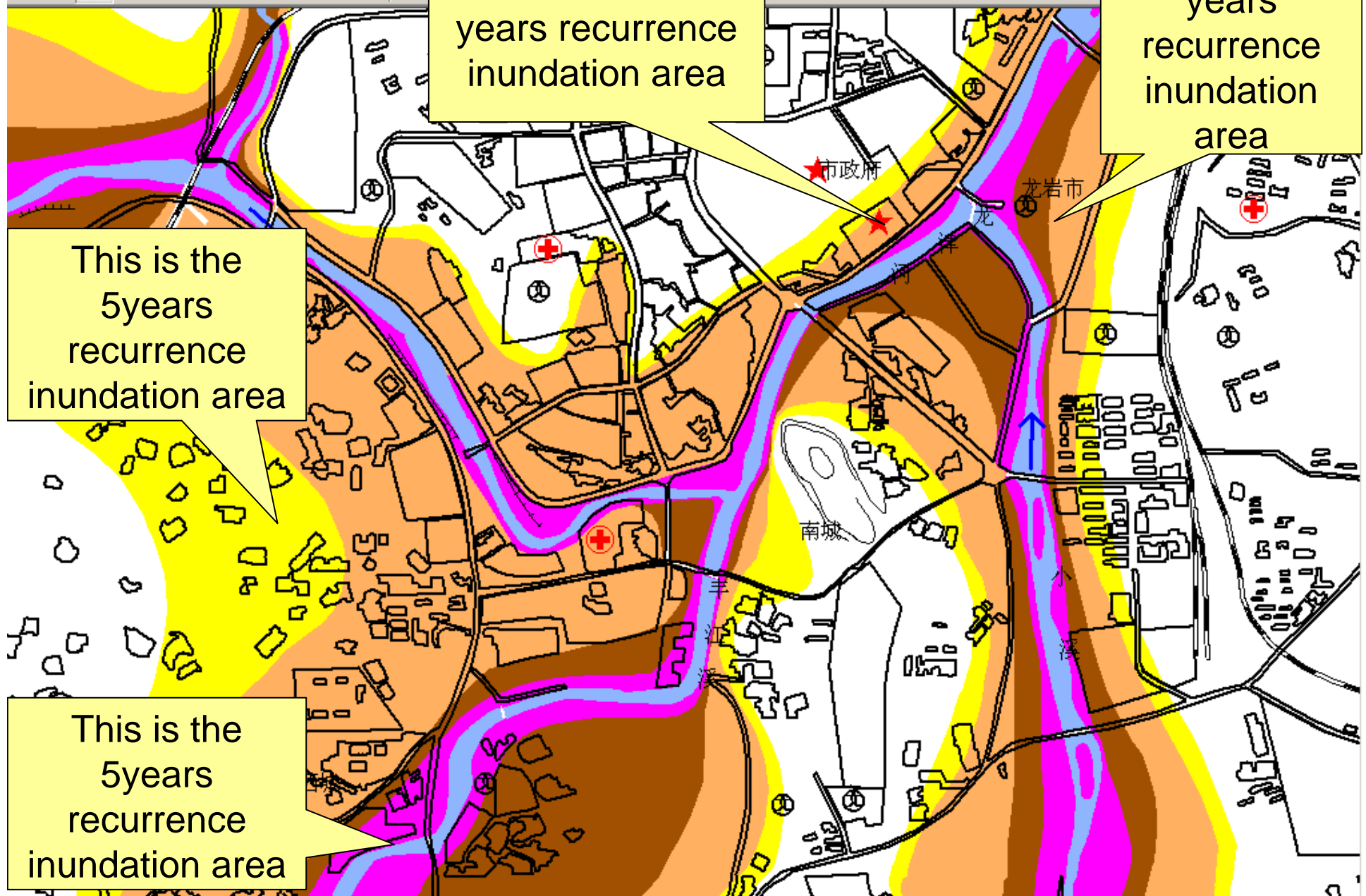
《洪水风险图编制导则》编写组  
二〇〇四年十月

Today, we make use of the GIS do flood hazard mapping



图例

五年一遇洪水	排涝站
十年一遇洪水	油,气站
十三年一遇洪水	水电站
二十年一遇洪水	电站
三十年一遇洪水	水厂
五十年一遇洪水	水库
一百年一遇洪水	通讯设施
二百年一遇洪水	金融机构
三百年一遇洪水	交通枢纽
五百年一遇洪水	学校
一千年一遇洪水	医院
二千年一遇洪水	政府机关
五千年一遇洪水	横堤洪水
设计洪水	横切洪水
水电站设计洪水	PMP洪水
校核洪水	转移方向



This is the 50 years recurrence inundation area

This is the 10 years recurrence inundation area

This is the 5 years recurrence inundation area

This is the 5 years recurrence inundation area

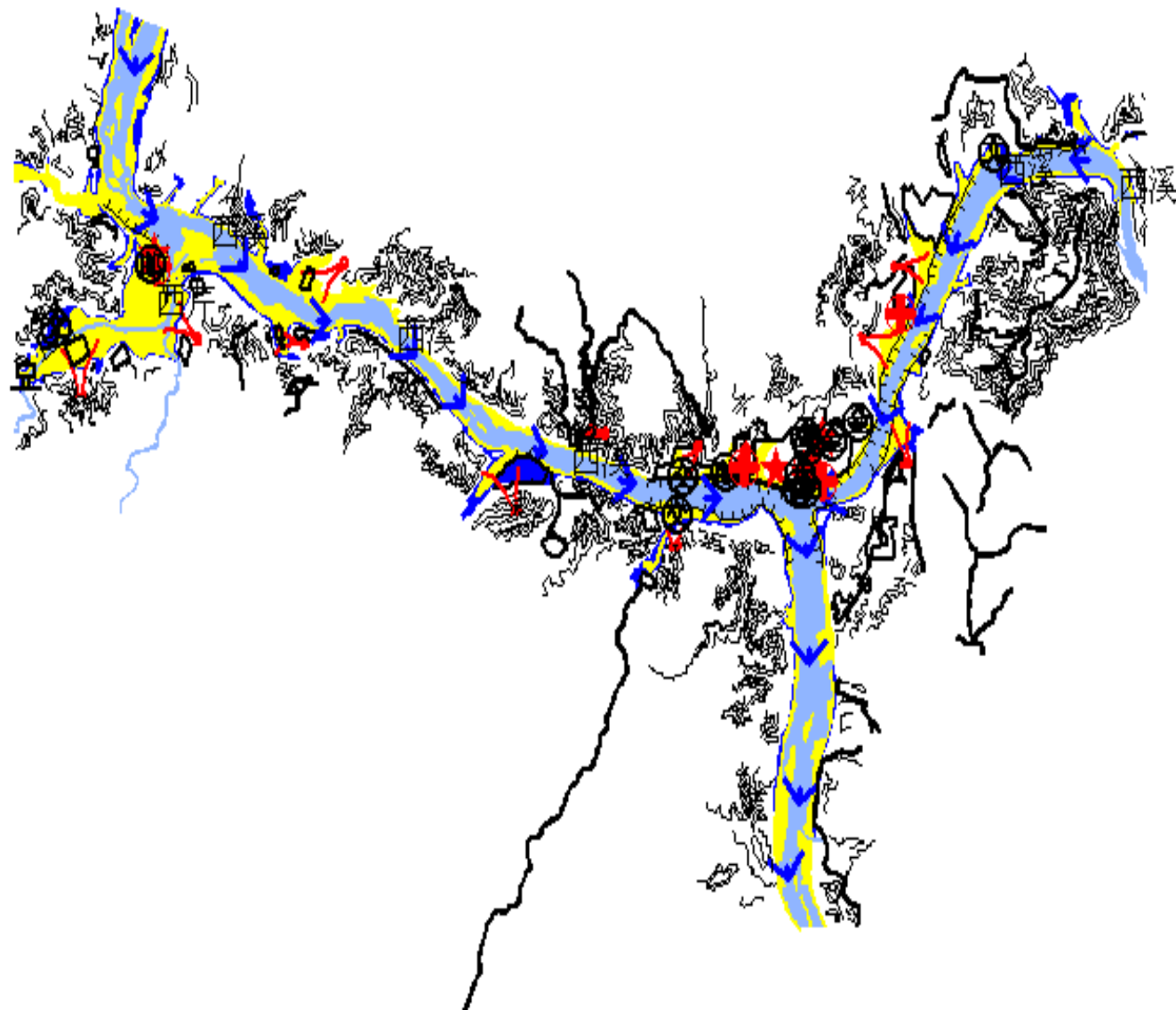


## 2.The Function of the Flood Hazard Mapping in China

Flood hazard map is used primarily to Flood Emergency management, such as to provide information for decision makers to respond quickly and effectively during flood events and for flood damage assessment before, during and after flood events, and for evacuation, sheltering.

## 2.The Function of the Flood Hazard Mapping in China

- We did some flood hazard mapping to make the plan of evacuation. For example:
- In 2006, Nanping Fujian China occurrence flood, We according to flood hazard mapping, avoided personnel's dead and injured, and reduced the property loses.
- In 2005, Wuzhou Guanxi China occurrence flood(1/0.01), according to establish in advance of transfer the project although the city east district is flooded, did not result in personnel's dead.



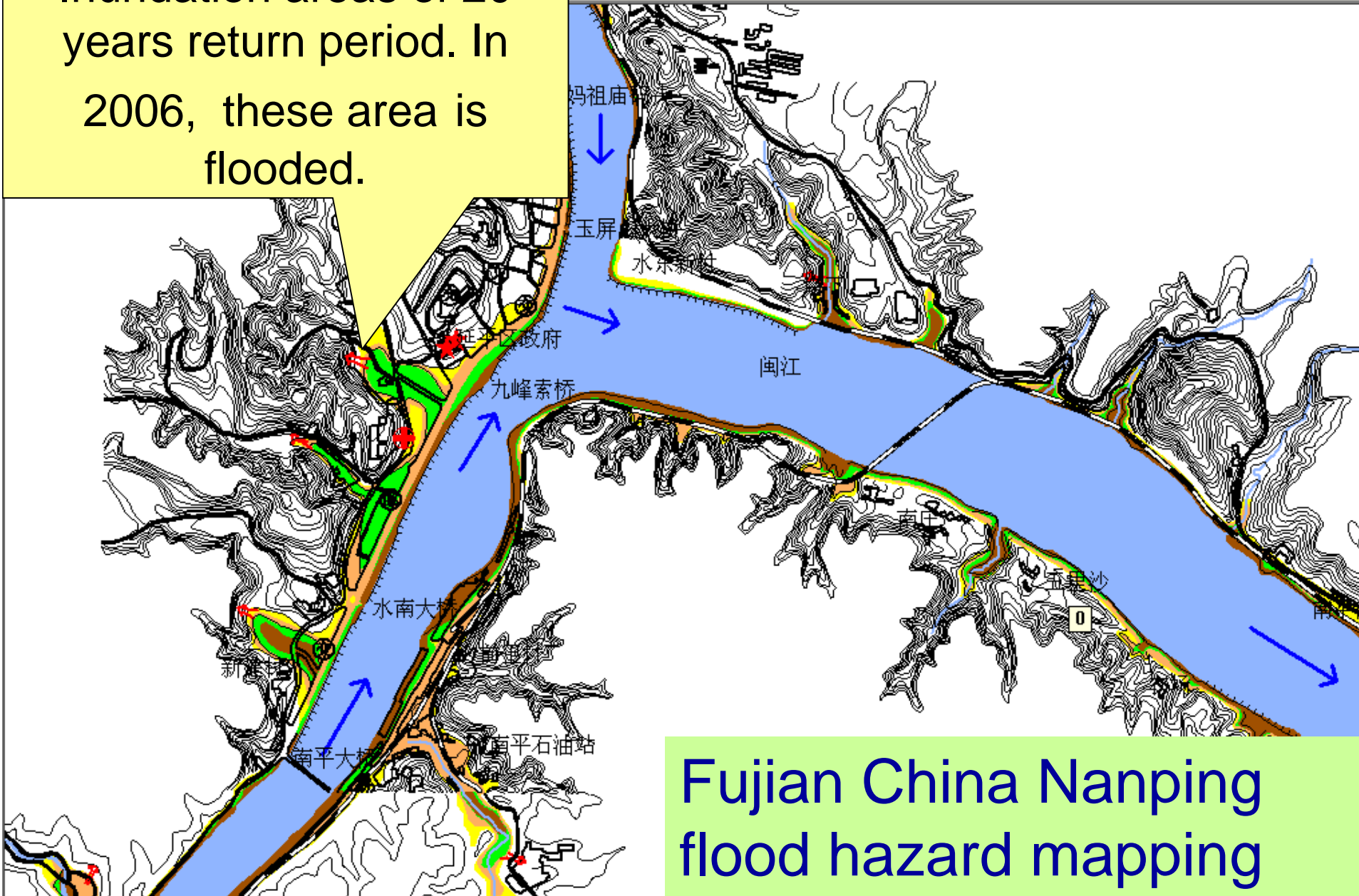
Fujian China Minjian  
flood hazard mapping





南平市城区洪水风险图

Inundation areas of 20 years return period. In 2006, these area is flooded.



Fujian China Nanping flood hazard mapping



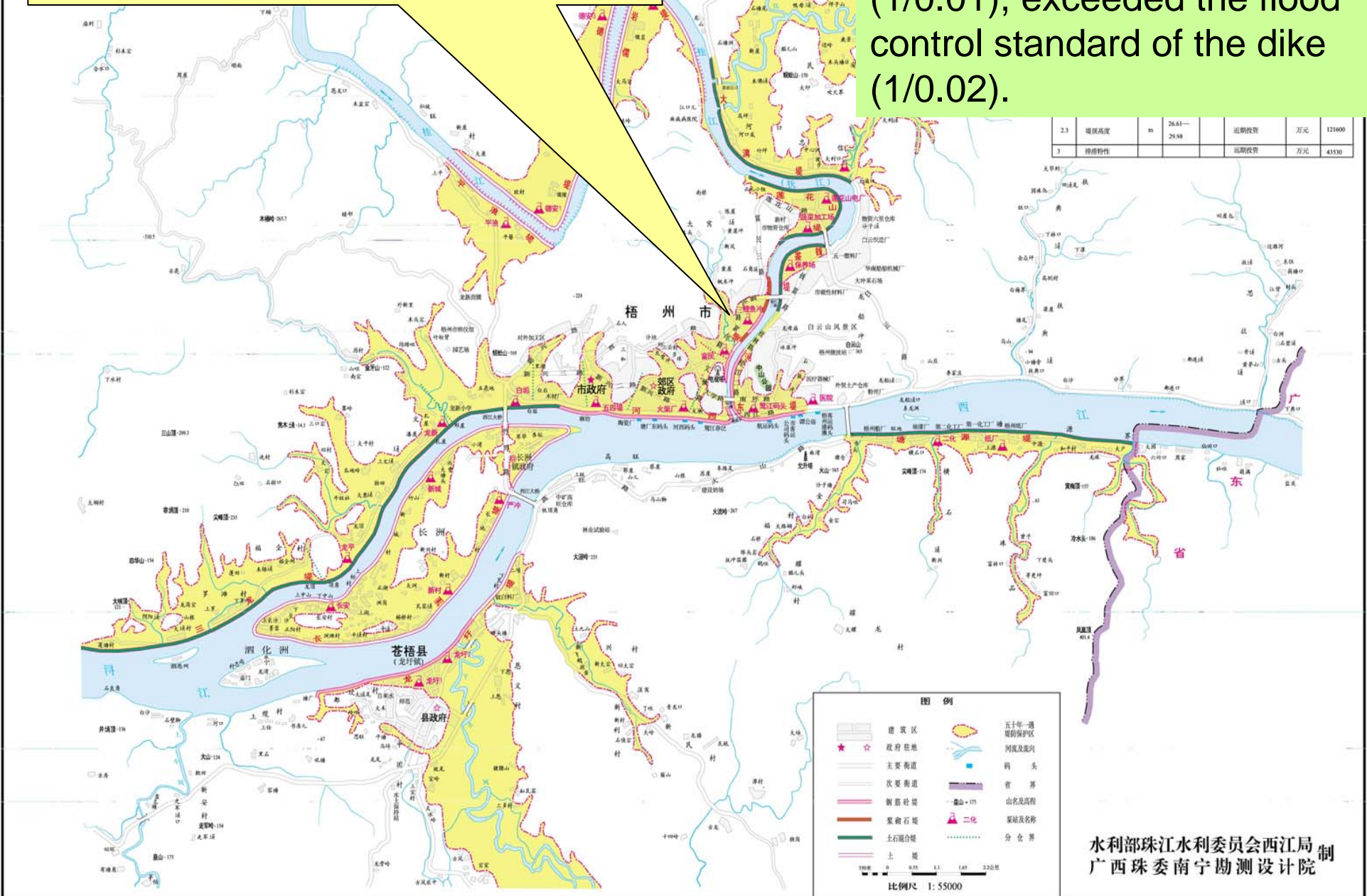


- According to flood hazard mapping and the evacuation plan, We avoided personnel's dead and injured, and reduced the property loses.



Inundation areas of 50 years return period

In 2005, Wuzhou Guanxi China occurrence flood (1/0.01), exceeded the flood control standard of the dike (1/0.02).





- According to evacuation plan, People arrived at the safe region. Although the eastern region of city is flooded, did not result in personnel's dead.





■ In the Western region of city west district .we added the high dike. So the wasteren region of city did not be flooded.





## 3.Future Direction

- In the past 50 years, attempts have been made to control flood by structural measures. With 2003 floods as a turning point, the flood management strategy was adjusted.
- The current strategy is to manage flood by combination of structural and non-structural measures.
- Structural measures: embankment , river training, construction of dam , retarding basin, pumping station, etc.
- Non-structural measures: flood forecast and warning, measures against extreme floods and floods exceeding design flood, operation and management of flood control works, management of retarding basins and floodplains, law, policy and rules for flood management, etc.



## 3.Future Direction

- Try to use the flood hazard mapping in the valuation system of flood disaster lose and in the land **Use** management.
- The work of the flood hazard mapping in the national scope have been mad in “Eleventh Five-Year Development Plan for the National Water Sector”.
- At the beginning of 1997, the central government decided to generate flood hazard map
- Try to produce the flood hazard maps of every kind of type in the uniform regulations. such as the united technique standard and required the uniform information.
- Establishing the national leads group of flood hazard maps.
- Try to issue the technique guidebook of the flood hazard mapping.
- Try to use the flood hazard mapping in the Promotes intensification in risk areas.

Next step, flood hazard map will be applied to management of structure building in the floodplain.

“Flood Impact evaluation management regulation ” will be issues (Similar Executive Order 11988 of America).

2004.10.12

# 中华人民共和国水利部办公厅

办汛函〔2006〕427号

## 关于征求对《洪水影响评价管理条例 (征求意见稿)》意见的函

各省、自治区、直辖市人民政府办公厅，国务院有关部、委、局办公厅(室)，水利部各流域机构，各省、自治区、直辖市水利(水务)厅(局)，新疆生产建设兵团水利局：

根据《防洪法》、《水法》的有关规定，为规范河道、水库、湖泊和洪泛区、蓄滞洪区管理范围和防洪保护区内建设项目的防洪管理，我部组织编制了《洪水影响评价管理条例(征求意见稿)》，现函送你单位，请提出书面修改意见，并于2006年10月31日前将意见反馈我部。逾期按无意见处理。

联系人：国家防总办公室 邓玉梅 010—63202539

水利部建管司 马建新 010—63202589

传真电话：010—63202483(国家防总办公室)

010—63202685(水利部建管司)

Email—ymdeng@mwr.gov.cn



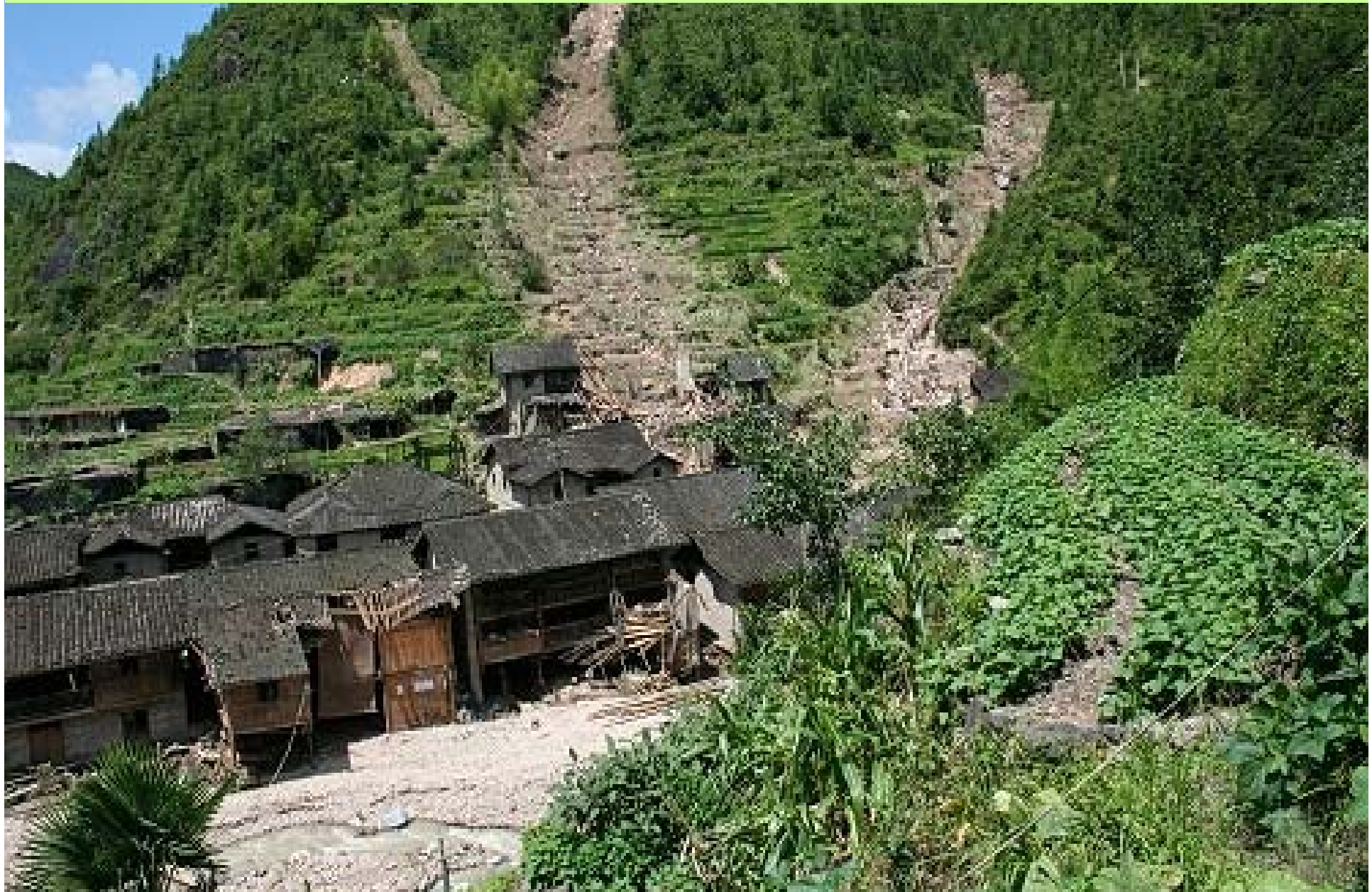
- In this document, we try to prevent filling the floodplain, and prevent reducing river transect, and reduce flood damage.
- If the bridge will be build, then the document of flood Impact evaluation should be make. if the bridge Impact water pass, then the bridge can not be build.
- If the flood will inundate the building, then the prevent measure will be request to do.
- Technical specification of The Flood Impact Evaluation will be issues.

## 4. Challenge and problem

- Since there are a large number of rivers in China, much work needs to be done about FHM in the coming years. So the Challenge come from financial assistance and technical assistance.
- Published FHM to public is difficult because Lack of laws support. Some one think of Published FHM will affect the value of land.
- It is difficult for public awareness of FHM for watersheds primarily for land management.
- Difficulty in getting socio-economic data large amount of .



- It is difficult for FHM to be used in Flash flood in mountainous area.



- It is difficult for FHM to be used in typhoon disaster.



The 2006's Typhoon 4 result Flash flood of 500 years return period and result in 615 personnel's dead, and disappear 208 people, farm crop disaster the area 1170 thousand hectare, tumble down the house 27.79 ten thousand, direct economies lose 329.95 hundred million yuan.



# It is difficulty for FHM to be used in typhoon disaster

- The 2006's Typhoon 8 result high wind and result in 442 personnel's dead, and disappear 141 people. The strong wind makes the Zhejiang lots of new house to tumble down, and also make Fujian take shelter from the wind near thousand ships of good harbor insides to sink.



2004.10.12

丑恶的“桑美”  
Photo By 小河长风

## 5. Conclusions

- I get many useful information from the “Training Course”.
- I know the Japanese Government has mad many things in flood control, and the main flood control measures have been established, In particular, the flood hazard mapping play an important role in fighting flood and waterlog disasters.
- Japanese FHM is used to raise awareness of flood disaster prevention among the residents and provide information on evacuation routes and shelters, which can make it easy for residents to evacuate and shelter from flooding.
- Today, the Chinese government is too thoughtful of flood risk the information announce the resident.
- Some pictures, books, multimedia of information on flash flood and evacuation have been provided to the residents



- FHM is expected to play an bigger role for flood control plan, flood control works construction, land exploitation and awaking public consciousness etc.
- I think of the JICA Regional-Focused Training Course “Flood Hazard Mapping”, and “East and Southeast Asia Regional Seminar on Flood Hazard Mapping” are very useful for us.

## 6. Suggestion

- I suggest that much Training Course will be hold, and much Seminar will be hold, and more experts can be invited, much contents can be discuss, such as flood management policy and prevent typhoon measure.



A scenic landscape featuring a river in the foreground, a dense forest of evergreen trees in the middle ground, and mountains in the background under a clear blue sky. The text "Thank YOU !" is overlaid in the center of the image.

*Thank YOU !*